Pesticide Regulation and MRL Establishment in Taiwan

Chia-Ding Liao, Ph.D.

Taiwan Food and Drug Administration,

Ministry of Health and Welfare

May 29, 2019

2019 MRL Harmonization Workshop





Outlines

- Introduction
- Pesticides Regulation
- MRL Establishment
- 1. Procedures
- 2. Requirements
- 3. Principles
- Future Prospects







Taiwan is situated in the West Pacific between Japan and the Philippines. The total area is around 36,197 square kilometers, with a population of around 23 million.

- Known as the heart of Asia for its central location and fusion of cuisines, Taiwan is a bustling food hub dependent on agricultural imports.
- Because of its small land area and high urbanization rate, Taiwan has a relatively small agricultural sector and relies on imports for domestic use.
- The United States is Taiwan's top supplier of agricultural products, with 31 percent market share.
- Taiwan was the seventh largest export market for U.S. food and agricultural products in 2017, valued at US\$3.41 billion.

Ref: Food and Agricultural Import Regulations and Standards Report. FAIRS Country Report. 2018.

- In Taiwan, imported food and agricultural products must comply with a range of laws designed to protect human health and prevent the introduction of animal and plant pests or diseases.
- Taiwan's "Act Governing Food Safety and Sanitation," or the Food Safety and Sanitation Act (FSSA), went into force on February 5, 2014. The FSSA designates the Ministry of Health and Welfare (MOHW) as the central competent authority responsible for food safety. All major laws, regulations, rules, and ordinances concerning food safety/quality are based on the FSSA.

- The key implementing agencies are the Taiwan Food and Drug Administration (TFDA) and the Council of Agriculture (COA).
- TFDA was established as an agency within the Ministry of Health and Welfare on January, 1, 2010. The agency is modeled after the U.S. Food and Drug Administration. COA is responsible for animal and plant quarantine.

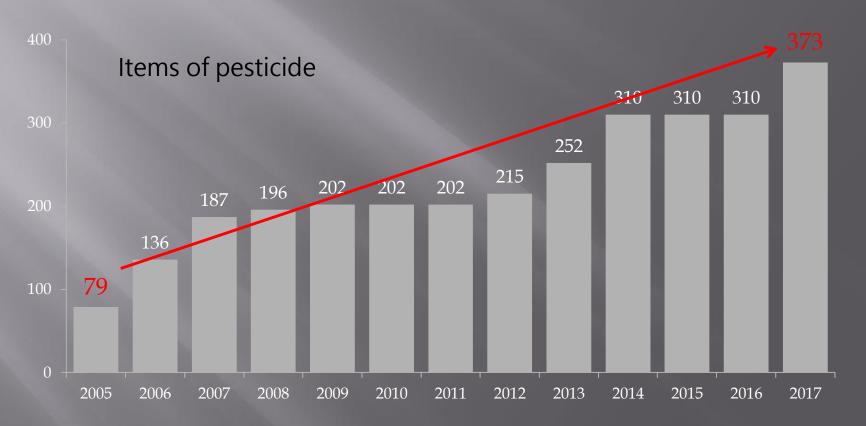
 MOHW is responsible for establishing and promulgating maximum residue limits (MRLs) in Taiwan.

■ Taiwan does not automatically adopt MRLs established by Codex as default standards. All imports are subject to border inspection upon arrival. Local products are also subject to surveillance and monitoring.

 Taiwan establishes pesticide MRLs with international standards as references and also based on scientific principles. Furthermore, the levels at which the MRLs are set will depend on the dietary pattern and total dietary intake level in Taiwan, and they will eventually be established on the basis of risk assessments. The process of evaluating the pesticide MRLs of imported crops follows the same principles as mentioned above, in line with the process for establishing the pesticide MRLs of domestic crops.

- Imports of fruit, vegetables, meat and other food products are subject to inspection and testing by TFDA inspectors at the port of entry for pesticides, animal drugs and other contaminants such as heavy metals.
- According to the "Regulations of Inspection of Imported Food and Related Products", TFDA decides the initial frequency of testing. After a single violation, the inspection frequency of the same commodity imported by the same importer will be elevated (e.g. from 2-10% regular random inspection rate to a 20-50% reinforced inspection rate). Following two consecutive violations, inspections may increase from the elevated 20-50% rate to 100% batch-by-batch inspections.

Development of Multi-residues Analytical Method for Pesticide in Food

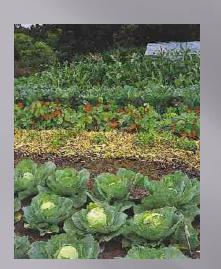


2017.08.31 (TFDA Official Method)

"Method of Test for Pesticide Residues in Foods-Multiresidue Analysis (5)"

→Monitor 373 items of pesticide in foods using mass spectrometry

Pesticide Regulation



Pesticides Management in Taiwan



Council of

Agri-

culture

harvest

-Registration

-Application, usage and education to farmers

-Field monitoring

Agro-pesticides Management Act

Crops

Distributors, Wholesalers

Consumers

Spray pesticides



Ministry
of
Health
&
Welfare

-MRLs in foods

-Post market surveillance

-Food Safety and Sanitation Act





Regulation for Pesticide Residue Limits

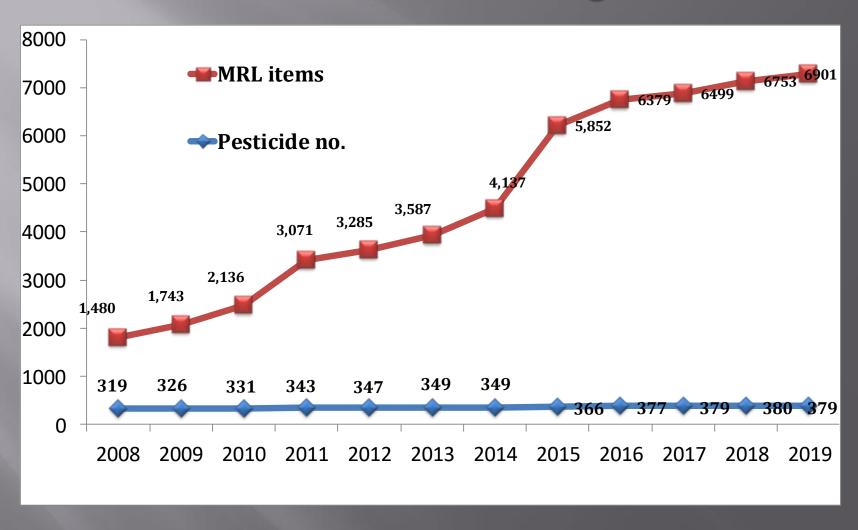
- According to Article 15 of Act Governing Food Safety and Sanitation.
- Food with pesticide residue exceeding the permissible tolerance shall not be manufactured, processed, prepared, packaged, transported, stored, sold, imported, exported, presented as a gift or publicly displayed.
- The standards governing the permissible tolerance of pesticide residue shall be prescribed by the central competent authority through consultation with the relevant authorities.

Standards for Pesticide Residue Limits in Foods

- Since 2008, the standards have been amended for 51 times.
- The pesticide residues in foods shall meet the standards for the pesticides residue limits in foods table. Pesticides not listed in the table shall not be detected. (Positive list)

Update	Pesticide No.	MRL items	AI-MRL exemption		
May, 2019	379	6,901	32		

MRLs Establishment during 2008-2019



Standards for Pesticide Residue Limits in Foods Appendix Table 1

Pesticide Name	Crop Category	MRL(ppm)	Remark
2,4-D	Asparaguses	1.0	Herbicide
2,4-D	Cherries	0.2	Herbicide
2,4-D	Citrus	2.0	Herbicide
2,4-D	Cranberries	0.1	Herbicide
2,4-D	Grapes	0.1	Herbicide
2,4-D	Sugarcane	0.05	Herbicide
Abamectin	Almonds	0.01	Insecticide
Abamectin	Apples	0.02	Insecticide
Abamectin	Citrus	0.01	Insecticide
Abamectin	Fruit vegetables	0.02	Insecticide
Abamectin	Leaf vegetables with small leaves		Insecticide
Abamectin	Leaf vegetables with wrapped leaves	0.02	Insecticide

Appendix Table 2 Extraneous Residue Limits

Pesticide Name	Crop Category	Maximum Residue Limit (ppm)
Chlordane	Ginseng (fresh)	0.02

 The extraneous residue limits refer to the standards of residues arising from persistent compounds in the environment that were once used as pesticides.

Appendix Table 3 List of Pesticide MRLs Omitted

Name of Pesticides		
Azadirachtin	Cytokinins	Potassium hydrogen carbonate
Bacillus subtilis	DL-methionine	Riboflavin
Bacillus thuringiensis	Fatty alcohols	Sex pheromone of Spodoptera exiqua
Blasticidin-S	IBA	Sex pheromone of Spodoptera litura
Calcium carbonate	Lime & Sulfur	Sodium nitrophenol
CITCOP	NAA, sodium salt	Streptomycin
Copper chelate	n-Decanol	Sulfur
Copper oxychloride	Nonylphenol coppersulfonate	Tetracycline
Copper sulfate	Oxytetracycline	Tribasic copper sulfate
Cupric hydroxide	Petroleum oils	Validamycin A
Cuprous oxide	Polyoxins	

Appendix Table 4 Pesticide Prohibited for Use

		Name of	Pesticide		
Organic mercury	Chlorobenzilate	Daminozide	Dienochlor	Smite	Fensulfothion
Endrin	Toxaphene	Folpet	EPN	Conen	Formothion
DDT	PCP-Na	Cyhexatin	Azocyclotin	Buthiobate	Cycloprate
Heptachlor	EDB	PCNB	TPTA	Ditalimfos	Pyracarbolid
Aldrin	γ-BHC (Lindane)	Dinocap	ТРТН	Carbophenothio n	Aziprotryne
Dieldrin	Dinoseb	Dinobuton	Zineb	Demephion	Glyodin
ВНС	Cyanazine	Aldicarb	Binapacryl	Mephosfolan	Etrimfos
Leptophos	Dichloropropane- Dichloropropene	•	Methyl Bromide	Dialifos	Promecarb
Nitrofen	Fenchlorphos	Tetradifon	Benzoximate	Salithion	Fensulfothion
DBCP	Captafol	MNFA (Nissol)	Chlorophylate	Bromophos	Formothion
Prothoate (40%EC)	Mecarbam (35%EC)	Endosulfan			19

Appendix Table 5

Classification of Crops for the Pesticide Residue Limits in Foods(1/3)

Group	Crops
1. Rice	Paddy rice, dry land rice, etc.
2. Wheat and barley	Barley, wheat, oat, rye, etc.
3. Other cereals and crops	Corn, sorghum, etc.
4. Dry beans	Soybean, peanut, mung bean, small red bean, scarlet runner bean, pigeon pea, cowpea (dry), safflower seed, rapeseed, sunflower seed, cottonseed, etc.
5. Leaf vegetables with wrapped leaves	Cruciferous leaf vegetables with wrapped leaves (cabbage, cauliflower, Chinese cabbage, broccoli, Brussels sprouts mustard, big stem mustard, kohlrabi, Brussels sprouts), head lettuce, artichoke, etc.
6. Leaf vegetables with small leaves	Cruciferous leaf vegetables with small leaves (Chinese mustard, edible rape, qing-jiang-cai, Chinese kale, cabbage sprout, leaf-radish, leaf-mustard, shepherd's purse, kale, mustard sprout, broccoli sprout, radish sprout), leaf lettuce, cos lettuce, garland chrysanthemum, Gynura's Deux Couleurs, Gynura Oralis Hay, fireweed, leaved chrysanthemum, Camphorweed, green garlic, spring onion, Chinese chive, leek sprout, chive flower, celery, water spinach, spinach, leaf-beet, leaf-sweet potato, basil, chayote shoots, perilla, etc.

Appendix Table 5

Classification of Crops for the Pesticide Residue Limits in Foods(2/3)

Group	Crops
7. Root, bulb and tuber vegetables	Radish, carrot, ginger, onion, potato, bamboo shoot, asparagus, co-ba, taro, sweet potato, yam, cassava, beetroot, shallot, Chinese onion, lilii bulbus, burdock, yam bean, etc.
8. Mushrooms	Mushrooms, Jew's ear, White jelly fungi, etc.
9. Fruit vegetables	Tomato, eggplant, sweet pepper, hot pepper, daylily, Lycii fructus, okra, roselle, etc.
10. Melon vegetables	Cucumber, baby cucumber, bitter melon, luffa, wax gourd, pumpkin, bottle gourd, vegetable pear, oriental pickling melon, summer squash, etc.
11. Peas and beans	Snap bean, pea, vegetable soybean, hyacinth bean, asparagas bean, cowpea, kidney bean, lima bean, broad bean, , goa bean, navy bean, pinto bean, etc.
12. Sprouts	Soybean sprout, alfalfa sprout, etc.
13. Melons	Watermelon, melon, cantaloupe, etc.
14. Large berries	Banana, papaya, pineapple, kiwi fruit, sweet sop, avocado, pitaya, passion fruit, mangosteen, durian, rambutan, pomegranate, etc.

2]

Appendix Table 5

Classification of Crops for the Pesticide Residue Limits in Foods(3/3)

Group	Crops		
15. Small berries	Grape, strawberry, carambola, wax apple, guava, caneberry (raspberry, blackberry, etc), cranberry, blueberry, mulberry, fig, black currant, etc.		
16. Drupe	Mango, longan, litchi, olive, etc.		
17. Pome	Apple, pear, peach, plum, prune, cherry, apricot, nectarine, jujubes, persimmon, Indian jujubes, loquat, quince, hawthorn, etc.		
18. Citrus	Citrus fruit, lemon, pomelo, grapefruit, lime, etc.		
19. Tea	Tea, etc.		
20. Sugarcane	Sugarcane, etc.		
21. Tree nuts	Coconut, almond, walnut, pecan, hazelnut (filbert), Macadamia nut, etc.		
22. Herbs and spices	Rose, chrysanthemum, lotus, camomile, lavender, mint, lemon grass, rosemary, pepper(black and white), star anise, foeniculi fructus, fiveleaf gynostemma, crataegi fructus, polygonati, amomi, cardamom, nutmeg, etc.		

Penalties for Violations

- Article 44 of Food Safety and Sanitation Law
 - 60,000 to 200 million New Taiwan dollar (about 2,000 to 6 million US dollar
 - Noncompliance with Taiwan's pesticide standards will result in the recall and the rejection of the products
 - For serious situation, the business will be suspended immediately



MRL Establishment

1. Procedures

Domestic MRLs:

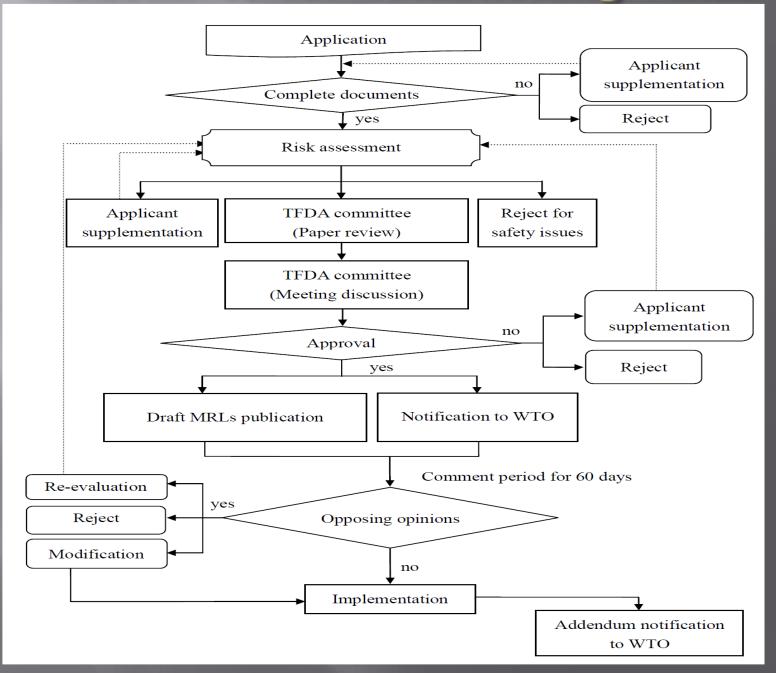
- Council of Agriculture (COA) evaluates toxicity, metabolism situations, etc. of applied pesticides and proposes a MRL.
- Ministry of Health and Welfare (MOHW) takes COA's proposed data into consideration and conducts the assessment of Taiwanese dietary exposure for an official MRL.

■ Import MRLs:

- MOHW receives an application from the trading countries or industries and conducts an evaluation of all necessary documents.
- The result of evaluation approved by MOHW's advisory committee will become an official MRL.

Follow the national treatment principle of WTO, the official MRLs apply to both domestic and imported crops.

 After the applications of import tolerances on crops or animal products were received, they will soon be passed on to professional agency such as COA's TACTRI (Taiwan Agricultural Chemicals and Toxic Substances Research Institute) for the evaluations. Once the preliminary assessment was done, TFDA will submit the cases to "Food Sanitation, Safety and Nutrition Advisory Committee" for reviewing. After reviewing, the draft MRLs will be published for public consultation for 60 days and will notify to WTO/SPS for WTO members to comment. If there is no objection, the MRLs will then publish and enter into force.



APEC Compendium of Government Administration in Setting Maximum Residue Limits for Pesticides



Previous

Pesticide maximum residue limit (MRL) establishment

English	official letter or TFDA website
Is import MRL application lodged electronically or with a hard copy by post?	Describe the process for notifying stakeholders of proposed import MRL establishment, for example, via WTO notification
Either	and/or competent authority's website WTO and TFDA website
Application Fees (\$USD)	WTO and TEDA Website
N/A	

Next (→)

Asia-Pacific Economic Cooperation

MRL Establishment

2. Requirements

Requirements for Establishing the Tolerance of Pesticide Residue on Crops (1/2)

- 1. Applicant
- 2. Common name
- 3. Commercial name or code
- 4. Chemical name
- 5. Chemical Abstracts Service (CAS) Number
- 6. Chemical class
- 7. Functional class: □Insecticide □Fungicide □Herbicide □Others
- 8. End-product name, content (%), and any risk impurity
- 9. Commercialized countries
- 10. Registered use (GAP) and its original efficacy documentation which supported the registration (submitted in accordance with the applied crops). Field trial numbers depend on applied crops. More than 3 trials data should be submitted for domestic major crops, other minor crops at least submit 1 trial data.

Requirements for Establishing the Tolerance of Pesticide Residue on Crops (2/2)

- 11. Physical & chemical characteristics (GLP)
- 12. Toxicology data (Not required only for domestic registered pesticide)
 - (1) Acute oral toxicity
 - (2) Subchronic toxicity tests (at least 2 animals)
 - (3)Chronic feeding toxicity study and oncogenicity study (at least 2 animals)
 - (4) Reproductive study-2 generation
 - (5)Teratogenicity study (at least 2 animals)
 - (6) Mutagenicity tests (Test items including bacteria, cell and in vivo tests)
- 13. Metabolism in animal
- 14. Metabolism in plant
- 15. Analytical methods
- 16. Residue trial data (GLP)
- 17. International banned and restricted data, MRLs and ADI of applied pesticide

Requirement of Field Trials -Domestic Registration

Un-registered Al	Registered Al (foreign or domestic report)					
	Minor use	Majo	r use			
At least 3 trials (foreign or		unregistered crop/pest	Registered crop/pest c			
domestic report), 2 entire trials+ 1 Verification trial ^a	At least trial-GLP report	At least 3 trials, 2 entire trials+ 1 verification trial (3 verification residue trials are acceptable) ^b	At least trial –GLP report			

- a: At least proceed 1 crop field residue trial in Taiwan.
- b: ADI lower than 0.002 mg/kg-bw/day or never registered on edible crops, at least proceed 1 entirely trial in Taiwan.
- c: If applying for registration of a pesticides mixture, it is required that each Al of the mixtures has been registered in the same scope of use.

Major Crops in Taiwan

Cultivation area > 2,000 hectare or productive value > NT\$ 0.5 billion per year





No.	Crop	group	No.	Crop	group	No.	Crop	group
1	Paddy rice		24	Potato		47	Peach	
2	Wheat	Cereals	25	Co-ba		48	Litchi	
3	Corn		26	Tomato		49	Tankan	
4	Small red bean	Beans and	27	Chinese cabbage		50	Prune	
5	Peanut	Seeds	28	Lettuce		51	Pear	
6	sesame		29	Garlic		52	Jujube	
7	Pak-choi		30	Green onion		53	Guava	
8	Vegetable soybean		31	Ginger		54	Sweet sop	
9	Cabbage		32	Water spinach		55	Ponkan	
10	Sweet potato(including leaf)		33	Radish		56	Coconut	
11	Bamboo shoot		34	Pumpkin		57	Grape	
12	Watermelon		35	golden mushroom		58	Pineapple	
13	Taro		36	pepper		59	Wax apple	
14	Celery	Vegetables	37	Strawberry		60	Longan	
15	Cauliflower	J	38	Cantaloupe		61	pitaya	
16	Melon		39	Pomelo		62	lemon	
17	Onion		40	Papaya		63	Tea	Special
18	Cucumber		41	Plum	Fruits	64	Sugarcane	Special
19	Carrot		42	Mango	riuits	65	Lily	
20	Bitter melon		43	Loquat		67	Rose	Flowers
21	Eggplant		44	Persimmon		68	Chrysanthemum	rioweis
22	Chinese chive		45	Orange		69	Orchid	
23	Mushroom		46	Banana				

MRL Establishment

3. Principles

Principles for Food Safety Standards

- Basic requirements
- Based on science: in line with Codex principles and FAO risk analysis
- Refer to Taiwan's situation
- Refer to international rules (CODEX, USA, Canada, EU, Japan, Australia and NZ)
 - Harmonization with international rules
 - Scientific evidences
 - Appropriate management models
- Food business owners could apply for an approval in condition of providing necessary documents

How is the MRL Decided? Example-Fluxapyroxad in barley

各國農藥殘留容許量

藥劑中文普通名:氟克殺 藥劑英文普通名:Fluxapyroxad												
	作物	建議 容許量	Codex	Codex 美國 歐盟 日本 澳洲 韓國								
	蘋果	横果 0.9 (pome fruits) Refer to the residue field trial test, use pattern, recommended MRL and calculate by OECD calculator. Finally try										
	大麥(
	菜豆(乾)		0.3 (bean, dry)	to harmonize with international standards.								
	油菜籽											
	- 1.											

Dietary Exposure Assessment

Chronic Exposure

Exposure over the lifetime to the residues in a commodity

Acute Exposure

Short term exposure

Dietary Exposure Assessment

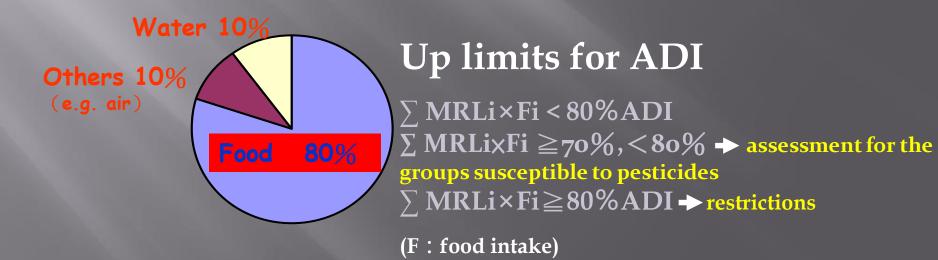
NOAEL, No Observed Adverse Effect Level



ADI, Acceptable Daily Intake per kg body weight



The acceptable daily intake per person



Relevant Agencies





http://www.fda.gov.tw/EN/index.aspx





行政院農業委員會 農業藥物毒物試驗所

Taiwan Agricultural Chemicals and Toxic Substances Research Institute Council of Agriculture (TACTRI/COA)

http://www.tactri.gov.tw/e-intro.asp

http://www.baphiq.gov.tw/homeweb5.p

Online Search for Import Tolerance Application Status

For facilitating the transparency of application progress, TFDA has set up a MRL inquiry system in 2018 for the applicants to check the progress of their applications online.

Online Search for Import Tolerance Application Status

Access the homepage of Taiwan Food and Drug Administration: (http://www.fda.gov.tw/TC/ResidueApplyQuery.aspx)

	::: 回首頁 網站導覽 English	雙語辭彙 常見問答 為民服務信箱 衛生局專區 RSS
	(新生福利部食) Taiwan Food and IC 公告資訊 機關	Q 讀輸入關鍵字 ● 站內 ○ 站外 便專 進階搜尋 熱門關鍵字:食品添加物 營養標示 非登不可 基因改造 介紹 業務專區 法規資訊 便民服務 出版品 政府資訊公開 個人化服務
2	公告資訊 機關 ::: 個人化服務 專區首頁 加入會員 人民申請案件 藥證查詢系統 校園食材 進口農藥残留容 許量申請案查詢	介紹 業務専區 法規資訊 便民服務 出版品 政府資訊公開 個人化服務 :::目前位置:前頁 > 個人化服務 > 進口農業残留有許量申請氣直詢 請輸入文號: 随輸入公司帳號及查詢碼」查詢 Registered number る 公司帳號: 随輸入商品公司帳號 Applicant's account 查詢碼: 随輸入直詢碼 Applicant's password 送件日期(起): 芝件日期: (為提升搜尋效能,請設定送件日期縮小搜尋範圍,格式範例如:送件日為 104年6月5日須輸入2015/6/5~2015/6/30)
		(重新) —— 3

Online Search for Import Tolerance Application Status

公告資訊	機關介	紹 業務	8專區 2	法規資訊	便民服務	5 出版日	品 政府	資訊公開	個	人化服務
查詢結果										
		公文文號	公司名稱	收件日 期	農藥名稱	農藥英 文名稱	申請品項	更新日期	案件狀態	備註
				2011年 04月21 日	亞托敏	Azoxyst robin	onion, b ulb	2018年 10月22 日	已訂容許量	
				2009年 03月02 日	(新藥)2, 6-二異 丙基萘 (Diisopr opylnap hthalen e)	2,6-DIP N	potato	2018年 10月22 日	已訂容許量	
				2009年 03月02 日	滅芬諾	Methox yfenozi de	Cherry	2018年 10月22 日	已訂容許量	
				2009年 03月02 日	滅芬諾	Methox yfenozi de	Cranber ry	2018年 10月22 日	已訂容許量	
				2009年 03月02	賽速安	Thiamet hoxam	cherry	2018年 10月22	已訂容	

Future Prospects

- Continue to set safe and reasonable import tolerances by following the scientific principles of setting MRLs of pesticides
- International cooperation to harmonize import MRLs, taking care of food safety and trade facilitation at the same time.

Strengthen risk communication to public.

